

# 9.22 TOWN OF ISCHUA

This section presents the jurisdictional annex for the Town of Ischua. It includes resources and information to assist public and private sectors to reduce losses from future hazard events. This annex is not guidance of what to do when a disaster occurs. Rather, this annex concentrates on actions that can be implemented prior to a disaster to reduce or eliminate damage to property and people. This annex includes a general overview of the municipality and who in the town participated in the planning process; an assessment of the Town of Ischua's risk and vulnerability; the different capabilities utilized in the town; and an action plan that will be implemented to achieve a more resilient community.

# 9.22.1 Hazard Mitigation Planning Team

The following individuals have been identified as the Town of Ischua's hazard mitigation plan primary and alternate points of contact.

**Table 9.22-1. Hazard Mitigation Planning Team** 

Primary Point of Contact	Alternate Point of Contact
Name/Title: Jeff Goodyear/ Supervisor Address: 4737 Gile Hollow Rd, Hinsdale, NY 14743 Phone Number: 640-2886 Email: jgoodyear167@gmail.com	Name/Title: Richard Michael / Highway Superintendent Address:5670 Five Mile Rd., Hinsdale, NY 14743 Phone Number: 716-378-1556 Email: ischuahighway@gmail.com
NFIP Floodplain Administrator	
Name/Title: Kelly Brisky/Clerk Address: 4737 Gile Hollow Rd, Hinsdale, NY 14743 Phone Number: (716) 557-8787 Email: kjbrisky@yahoo.com	

### 9.22.2 Municipal Profile

The Town of Ischua lies on the eastern border of Cattaraugus County in western New York State on the Ischua/Olean creek/river. The Town of Ischua has a total area of 32.4 square miles. Ischua Creek flows south through the center. The town is bordered to the east by the Town of Cuba in Allegany county and to the south by the Town of Hinsdale. The west border is formed by the Town of Humphrey, and the towns of Franklinville and Lyndon are to the north. Part of the Seneca Indian Reservation is in the Town of Ischua.

The Town of Ischua has three hamlets located within the town: Abbott, Fitch, and Ischua. The estimated 2018 population was 731, a 15 percent decrease in population from 2010 (860 persons).

Data from the 2018 U.S. Census American Community Survey indicate that 2.1 percent of the town population is 5 years of age or younger and 23.1 percent is 65 years of age or older. Communities must deploy a support system that enables all populations to safely reach shelters or to quickly evacuate a hazard area.

#### **History and Cultural Resources**

The Town of Ischua was established in 1846 from a portion of the Town of Hinsdale. The Town of Ischua was known as the "Town of Rice" and was later changed to Ischua in 1855.

#### 9.22.3 Growth/Development Trends

Understanding how past, current, and projected development patterns have or are likely to increase or decrease risk in hazard areas is a key component to understanding a jurisdiction's overall risk to its hazards of concern.





Table 9.22-2 summarizes recent and expected future development trends, including major residential/commercial development and major infrastructure development. Figure 9.22-1 and Figure 9.22-2 at the end of this annex illustrates the geographically delineated hazard areas and the location of potential new development, where available.

Table 9.22-2. Recent and Expected Future Development

Type of Development	2(	014	20	015	20	016	2(	)17	20	18
Number of Building Permi		ew Constr	uction Is	ssued Sinc	e the Pr	evious HM	IP* (with	in regulat	ory floodp	lain/
Outside regulatory floodpl	Total	Within SFHA	Total	Within SFHA	Total	Within SFHA	Total	Within SFHA	Total	Within SFHA
Single Family	9	0	9	0	9	0	8	0	6	0
Multi-Family	0	0	0	0	0	0	0	0	0	0
Other (commercial, mixed-use, etc.)	2	0	0	0	0	0	1	0	1	0
Total	11	0	9	0	9	0	9	0	7	0
Property or Development Name	Type (a			(ad and/o	ation dress or block d lot)	Ha	own zard e(s)*	Stat	ption / us of opment	
Recent Major Development and Infrastructure from 2014 to Present										
None identified										
Known or A	Anticipa	ted Major	Develop	ment and	Infrasti	ructure in	the Next	Five (5) Y	ears	
CEHA Consideration of the control of				lone antici	pated					

SFHA Special Flood Hazard Area (1% flood event)

# 9.22.4 Capability Assessment

The Town of Ischua performed an inventory and analysis of existing capabilities, plans, programs, and policies that enhance its ability to implement mitigation strategies. Section 6.4 (Capability Assessment) describes the components included in the capability assessment and their significance for hazard mitigation planning. This section summarizes the following findings of the assessment:

- An assessment of legal and regulatory capabilities.
- Development and permitting capabilities.
- An assessment of fiscal capabilities.
- An assessment of education and outreach capabilities.
- Information on National Flood Insurance Program (NFIP) compliance.
- Classification under various community mitigation programs.
- The community's adaptive capacity for the impacts of climate change.

For a community to succeed in reducing long-term risk, hazard mitigation must be integrated into the day-to-day local government operations. As part of this planning effort, planning/policy documents were reviewed, and each jurisdiction was surveyed to obtain a better understanding of their progress in plan integration. Areas with current mitigation integration are summarized in Capability Assessment (Section 9.22.4). The Town of Ischua identified specific integration activities that will be incorporated into municipal procedures are included in the updated mitigation strategy. Appendix H provides the results of the planning/policy document review.

<sup>\*</sup> Only location-specific hazard zones or vulnerabilities identified.



# Planning, Legal, and Regulatory Capability

The table below summarizes the regulatory tools that are available to the Town of Ischua and where hazard mitigation has been integrated.

Table 9.22-3. Planning, Legal, and Regulatory Capability

		Code Citation				Has this bee	n integrated?
	Do you have this? (Yes/No)	and Date (code chapter, name of plan, date of plan)	Authority (local, county, state, federal)	Department / Agency Responsible	State Mandated	If no - can it be a mitigation action?	
Codes, Ordinances,	& Requireme	nts					
Building Code	Yes	NY State Uniform Fire Prevention Building Code, 2007-1	Local	CEO	Yes	No	2020-Ischua- 008
Comment: None							
Zoning Code	No	-	-	-	No	-	-
Comment: None							
Subdivisions	No	-	-	-	No	-	-
Comment: None							
Stormwater Management	No	-	-	-	Yes	-	-
Comment: none							
Post-Disaster Recovery	No	-	-	-	No	-	-
Comment: none							
Real Estate Disclosure	Yes	Property Condition Disclosure Act, NY Code - Article 14 §460-467	State	NYS Department of State, Real Estate Agent	Yes	Yes	-
Comment: none							
Growth Management	No	-	-	-	No	-	-
Comment: none							
Site Plan Review	No	-	-	-	No	-	-
Comment: none							
Environmental Protection	No	-	-	-	Yes	-	-
Comment: none							
Flood Damage Prevention	Yes	1992-1	Local	Town	Yes - BFE+2 feet for all construction in the SFHA (residential and non- residential)	No	2020- Ischua-004
Comment: None							
Municipal Separate Storm Sewer System (MS4)	No	-	-	-	Yes	-	-
Comment: None							



		Code Citation				Haa thia haa	n intograted?
	Do you	and Date (code chapter,	Authority	Department /			n integrated? e a mitigation
	have this? (Yes/No)	name of plan, date of plan)	(local, county, state, federal)	Agency Responsible	State Mandated		ion?
Emergency Management	Yes	8/15/2006 EOP	Local	OEM	Yes	No	2020-Ischua- 007
Comment: none							007
Climate Change	No	_	-	-	Yes	_	_
Comment: None							
Disaster Recovery Ordinance	No	-	-	-	No	-	-
Comment: none							
Disaster Reconstruction Ordinance	No	-	-	-	No	-	-
Comment: none							
Other	No	-	-	-	-	-	-
Planning Documents							
Comprehensive Plan	No	-	-	-	No	-	-
Comment: none						_	
Capital Improvement Plan	No	-	-	-	No	-	-
Comment: none							
Disaster Debris Management Plan	No	-	-	-	No	-	-
Comment: None							
Floodplain or Watershed Plan	No	-	-	-	No	-	-
Comment: none							
Stormwater Plan	No	-	-	-	No	-	-
Comment: None							
Open Space Plan	No	-	-	-	Yes	-	-
Comment: none							
Urban Water Management Plan	No	-	-	-	No	-	-
Comment: None							
Habitat Conservation Plan	No	-	-	-	No	-	-
Comment: none						_	
Economic Development Plan	No	-	-	-	No	-	-
Comment: none						1	
Shoreline Management Plan	No	-	-	-	Yes	-	-
Comment: none							
Community Wildfire Protection Plan	No	-	-	-	No	-	-
Comment: none							
Forest Management Plan	No	-	-	-	No	-	-



		Code Citation				Has this bee	n integrated?
	Do you have this? (Yes/No)	and Date (code chapter, name of plan, date of plan)	Authority (local, county, state, federal)	Department / Agency Responsible	State Mandated	If no - can it be a mitigatio action?	
Comment: none						•	•
Transportation Plan	No	-	-	-	No	-	-
Comment: none							
Agriculture Plan	No	-	-	-	Yes	-	-
Comment: none							
Other (this could include a climate action plan, tourism plan, business development plan, etc.)	No	-	-	-	-	-	-
Comment: none							
Response/Recovery	Planning						
Comprehensive Emergency Management Plan	Yes	ССЕМР	County	CCOES	Yes	No	2020-Ischua- 007
Comment: none							
Strategic Recovery Planning Report	No	-	-	-	-	-	-
Comment: none							
Threat & Hazard Identification & Risk Assessment (THIRA)	Yes	2012-CEPA 2018	County	OEM	No	Yes	-
Comment: none							
Post-Disaster Recovery Plan	No	-	-	-	No	-	-
Comment: none	Comment: none						
Continuity of Operations Plan	No	-	-	-	No	-	-
Comment: none							
Public Health Plan	Yes	PHEP	County	Health Department	No	Yes	-
Comment: none							
Other	No	-	-	-	-	-	-

Table 9.22-4. Development and Permitting Capability

Indicate if your jurisdiction implements the following	Response Yes/No; Provide further detail
Development Permits. If yes, what department?	Yes, Building Permits
Permits are tracked by hazard area. For example, floodplain development permits.	Yes
Buildable land inventory If yes, please describe If no, please quantitatively describe the level of buildout in the jurisdiction.	No



# **Administrative and Technical Capability**

The table below summarizes potential staff and personnel resources available to the Town of Ischua.

Table 9.22-5. Administrative and Technical Capabilities

Resources	Available? (Yes or No)	Department/ Agency/Position
Administrative Capability		
Planning Board	No	-
Mitigation Planning Committee	No	-
Environmental Board/Commission	No	-
Open Space Board/Committee	No	-
Economic Development Commission/Committee	No	-
Warning Systems / Services	Yes	County
(reverse 911, outdoor warning signals)		
Maintenance programs to reduce risk	No	-
Mutual aid agreements	Yes	County, State, Highway
Technical/Staffing Capability		
Planners or engineers with knowledge of land development	No	-
and land management practices		
Engineers or professionals trained in building or infrastructure	No	-
construction practices		
Planners or engineers with an understanding of natural hazards	No	-
Staff with expertise or training in benefit/cost analysis	No	-
Professionals trained in conducting damage assessments	No	-
Personnel skilled or trained in GIS and/or Hazards United	No	-
States (HAZUS) – Multi-Hazards (MH) applications		
Scientist familiar with natural hazards	No	-
NFIP Floodplain Administrator (FPA)	Yes	Town Clerk
Surveyor(s)	No	-
Emergency Manager	No	-
Grant writer(s)	No	-
Resilience Officer	No	-
Other	No	-

# **Fiscal Capability**

The table below summarizes financial resources available to the Town of Ischua.

**Table 9.22-6. Fiscal Capabilities** 

Financial Resources	Accessible or Eligible to Use (Yes/No)
Community development Block Grants (CDBG, CDBG-DR)	No
Capital improvements project funding	No
Authority to levy taxes for specific purposes	Yes
User fees for water, sewer, gas or electric service	No
Impact fees for homebuyers or developers of new development/homes	No
Stormwater utility fee	No
Incur debt through general obligation bonds	Yes
Incur debt through special tax bonds	Yes
Incur debt through private activity bonds	Yes
Withhold public expenditures in hazard-prone areas	No
Other federal or state Funding Programs	Yes



Financial Resources	Accessible or Eligible to Use (Yes/No)
Open Space Acquisition funding programs	No
Other	No

# **Education and Outreach Capability**

The table below summarizes the education and outreach resources available to the Town of Ischua.

**Table 9.22-7. Education and Outreach Capabilities** 

Indicate if your jurisdiction has the following resources	Yes/No; Please describe
Public information officer or communications office?	Yes, supervisor
Personnel skilled or trained in website development?	No
Hazard mitigation information available on your website; if yes, describe	No
Social media for hazard mitigation education and outreach; if yes, briefly describe.	No
Citizen boards or commissions that address issues related to hazard mitigation; if yes, briefly describe.	No
Other programs already in place that could be used to communicate hazard-related information; if yes, briefly describe.	No
Warning systems for hazard events; if yes, briefly describe.	Yes, County
Natural disaster/safety programs in place for schools; if yes, briefly describe.	No
Other	No

#### **Community Classifications**

The table below summarizes classifications for community programs available to the Town of Ischua.

**Table 9.22-8. Community Classifications** 

Program	Participating? (Yes/No)	Classification (if applicable)	Date Classified (if applicable)
Community Rating System (CRS)	No	-	-
Building Code Effectiveness Grading Schedule (BCEGS)	Yes	TBD	TBD
Public Protection (ISO Fire Protection Classes 1 to 10)	No	-	-
NYSDEC Climate Smart Community	No	-	-
Storm Ready Certification	No	-	-
Firewise Communities classification	No	-	-
Other	No	-	-

Note:

N/A Not applicableNP Not participatingUnavailable

#### **Adaptive Capacity**

Adaptive capacity is defined as "the ability of systems, institutions, humans and other organisms to adjust to potential damage, to take advantage of opportunities, or respond to consequences" (IPCC 2014). In other words, it describes a jurisdiction's current ability to adjust to, protect from, or withstand a hazard event. This term is often discussed in reference to climate change; however, adaptive capacity also includes an understanding of





local capacity for adapting to current and future risks and changing conditions. The table below summarizes the adaptive capacity for each hazard and the jurisdiction's rating.

• The town has access to resources to determine possible future flooding conditions from climate change through NYS DEC. The town also relies on the county for additional information.

Table 9.22-9. Adaptive Capacity

Hazard	Adaptive Capacity (Capabilities) - High/Medium/Low*
Flood	Medium
Landslide	Medium
Severe Storm	High
Severe Winter Storm	High
Utility Failure	Medium
Wildfire	Medium

\*High Capacity exists and is in use

Medium Capacity may exist; but is not used or could use some improvement

Low Capacity does not exist or could use substantial improvement

Unsure Not enough information is known to assign a rating

#### **National Flood Insurance Program**

This section provides specific information on the management and regulation of the regulatory floodplain.

#### NFIP Floodplain Administrator (FPA)

Kelly Brisky, the Town Clerk.

## National Flood Insurance Program (NFIP) Summary

Areas prone to flooding within the town are areas along the Ischua/Olean creek/river. The town does not maintain a list of property owners interested in flood mitigation or a list of properties that have been damaged by flooding. There are not RiskMAP projects currently underway and the town does not make substantial damage determinations. There have not been any properties that have been mitigated. The town's flood hazard maps adequately address the flood risk within the jurisdiction.

The following table summarizes the NFIP statistics for the Town of Ischua.

Table 9.22-10. NFIP Summary

Municipality	# Policies	# Claims (Losses)	Total Loss Payments	# RL Properties
Town of Ischua	2	1	\$41,951	0

Source: NYS DHES, 2020

RL Repetitive Loss; SRL Severe Repetitive Loss

#### Resources

The Town Board is responsible for floodplain management however, there are not any certified floodplain managers on staff. The town has access to resources to determine possible future flooding conditions from climate change through NYS DEC. The town's floodplain management staff needs training to support the floodplain management program.





#### **Compliance History**

The most recent Community Assistance Visit (CAV) was on January 11, 2012 and the most recent Community Assistance Contact (CAC) was on April 9, 2002.

#### Regulatory

The local law number of the flood damage prevention ordinance is 1992-1. The floodplain management program does not meet the requirements because it is not current. The town has local ordinances and plans that support floodplain management. The town does not participate in the CRS program.

### **Additional Areas of Existing Integration**

**Town Website:** The Town of Ishua's website (http://ischuany.org/) hosts town information and announcements.

# **Evacuation, Sheltering, Temporary Housing, and Permanent Housing**

Evacuation routes, sheltering measures, temporary housing, and permanent housing must all be in place and available for public awareness to protect residents, mitigate risk, and relocate residents, if necessary, to maintain post-disaster social and economic stability.

#### **Evacuation Routes**

Evacuation routes include Route 16 State Road, County Route 19, County Route 48, County Route Abbotts Road, and County Route Yankee Road.

#### Sheltering

The Town of Ischua has identified the Firehall as a designated emergency shelter. The Firehall on Route 16 can hold 250 people and accommodate pets. It is ADA compliant and can provide basic medial services. However, it does not have backup power.

## **Temporary Housing**

Valley View on Route 16 could be used as a location for temporary housing. The site is a campground that has utilities available and has a capacity of 100 sites.

#### **Permanent Housing**

The town did not identify any sites designated for permanent housing, but the county identified locations shown in Figure 9.22-1 and Figure 9.22-2.

## 9.22.5 Hazard Event History Specific to the Town of Ischua

Cattaraugus County has a history of natural and non-natural hazard events as detailed in Volume I, Section 5 (Risk Assessment) of this plan. A summary of historical events is provided in each of the hazard profiles and includes a chronology of events that have affected the county and its municipalities. The Town of Ischua's history of federally declared (as presented by FEMA) and significant hazard events (as presented in NOAA-NCEI) is consistent with that of Cattaraugus County. Table 9.22-11 provides details regarding municipal-specific loss and damages the town experienced during hazard events. Information provided in the table below is based on reference material or local sources. For details of these and additional events, refer to Volume I, Section 5.0 of this plan.



Table 9.22-11. Hazard Event History

Dates of Event	Event Type (Disaster Declaration if applicable)	County Designated?	Summary of Event	Municipal Summary of Damages and Losses
October 27- November 8, 2012	Hurricane Sandy (FEMA- EM-3351)	Yes	Remnants of Hurricane Sandy brought strong winds and heavy rains to western and north central New York. Rainfall amounts of two to five inches were measured across the area with some area creeks reaching bankful. The high winds downed trees and power lines throughout the region. Wind gusts were measured to 60 mph.	Although the county was impacted, the Town of Ischua did not report any damages.
May 13- 22,2014	Severe Storms and Flooding (FEMA-DR- 4180)	Yes	Although the county was impacted, the Town of Ischua did not report any damages.	
November 17-26, 2014	Severe Winter Storm, Snowstorm, and Flooding (FEMA-DR- 4204)	Yes	Lake effect snow resulted in heavy snowfall across the region.	Although the county was impacted, the Town of Ischua did not report any damages.
July 14, 2015	Flash Flood	No	Numerous rounds of storms along a stationary cold front resulted in flash flooding. Damaging winds occurred in some areas of the county.	Although the county was impacted, the Town of Ischua did not report any damages.
March 8, 2017	High Wind	No	A strong low pressure system brought strong and damaging winds to the entire region.	Although the county was impacted, the Town of Ischua did not report any damages.

Notes:

EM Emergency Declaration (FEMA)
FEMA Federal Emergency Management Agency
DR Major Disaster Declaration (FEMA)

N/A Not applicable

# 9.22.6 Hazard Ranking and Jurisdiction-Specific Vulnerabilities

The hazard profiles in Section 5.0 (Risk Assessment) of this plan have detailed information regarding each plan participant's vulnerability to the identified hazards. The following summarizes the Town of Ischua's risk assessment results and data used to determine the hazard ranking.

A gradient of certainty was developed to summarize the confidence level regarding the input used to populate the hazard ranking. A certainty factor of high, medium or low was selected and assigned to each hazard to provide a level of transparency and create increased understanding of the data used to support the resulting ranking. The following scale was used to assign a certainty factor to each hazard:

• High—Defined scenario/event to evaluate; probability calculated; evidenced-based/quantitative assessment to estimate potential impacts through hazard modeling.



- Moderate—Defined scenario/event or only a hazard area to evaluate; estimated probability; combination of quantitative (exposure analysis, no hazard modeling) and qualitative data to estimate potential impacts.
- Low—Scenario or hazard area is undefined; there is a degree of uncertainty regarding event probability; majority of potential impacts are qualitative.

## **Hazard Ranking**

This section provides the community specific identification of the primary hazard concerns based on identified problems, impacts and the results of the risk assessment as presented in Section 5 (Risk Assessment) of the plan. The ranking process involves an assessment of the likelihood of occurrence for each hazard, along with its potential impacts on people, property, and the economy as well as community capability and changing future climate conditions. This input supports the mitigation action development to target those hazards with highest level of concern.

As discussed in Section 5.3 (Hazard Ranking), each participating jurisdiction may have differing degrees of risk exposure and vulnerability compared to Cattaraugus as a whole. Therefore, each municipality ranked the degree of risk to each hazard as it pertains to their community. The table below summarizes the hazard risk/vulnerability rankings of potential natural hazards for the Town of Ischua. The Town of Ischua has reviewed the county hazard risk/vulnerability risk ranking table as well as its individual results to reflect the relative risk of the hazards of concern to the community.

During the review of the hazard/vulnerability risk ranking, the Town of Ischua indicated the following:

 The Town of Ischua decided to change flood and severe storm from low to medium due to recent flood and severe storm evens and utility failure from high to medium due to a decrease in power outages.

Table 9.22-12. Hazard Ranking Input

Flood*	Landslide	Severe Storm*	Severe Winter Storm	Utility Failure	Wildfire
Medium	Low	Medium	Low	Medium	Low

Note: The scale is based on the following hazard rankings as established in Section 5.3.

### **Critical Facilities**

New York Department of Environmental Conservation (DEC) Statute 6 CRR-NY 502.4 sets forth floodplain management criteria for State projects located in flood hazard areas. The law states that no such projects related to critical facilities shall be undertaken in a Special Flood Hazard Area (SFHA) unless constructed according to specific mitigation specifications, including being raised 2' above the Base Flood Elevation (BFE). This statute is outlined at <a href="http://tinyurl.com/6-CRR-NY-502-4">http://tinyurl.com/6-CRR-NY-502-4</a>. While all vulnerabilities should be assessed and documented, the State places a high priority on exposure to flooding. Critical facilities located in an SFHA, or having ever sustained previous flooding, must be protected to the 500-year flood event, or worst damage scenario. For those that do not meet this criterion, the jurisdiction must identify an action to achieve this level of protection (NYS DHSES 2017).

The table below identifies critical facilities in the community located in the 1-percent annual chance floodplain and presents Hazards United States (HAZUS) – Multi-Hazards (MH) estimates of the damage and loss of use to critical facilities as a result of a 1-percent annual chance flood event.

<sup>\*</sup>The town changed the initial ranking of this hazard based on event history, experience, and feedback



#### Table 9.22-13. Potential Flood Losses to Critical Facilities

		Exposure	Addressed by Proposed
Name	Type	1% Event	Action
Ischua Town Barn	Highway Barn	X	2020-Ishuca-002

Source: Cattaraugus County 2020

#### **Identified Issues**

The town has identified the following vulnerabilities within their community:

- Culvert is undersized on Baxter Mill Road.
- The town Barn is in the special flood hazard area and vulnerable to flooding. Critical facilities need to be protected to the 0.2% annual chance flood event.
- FIRMs are outdated.
- The Town of Ischua needs an updated flood damage prevention ordinance.
- Floodplain administration staff require additional training.
- Additional public education on wildfire risk is needed.

# 9.22.7 Mitigation Strategy and Prioritization

This section discusses past mitigations actions and status, describes proposed hazard mitigation initiatives, and their prioritization.

### **Past Mitigation Initiative Status**

The following table indicates progress on the community's mitigation strategy identified in the 2014 Plan. Actions that are carried forward as part of this plan update are included in the following subsection in its own table with prioritization. Previous actions that are now on-going programs and capabilities are indicated as such in the following table and may also be found under 'Capability Assessment' presented previously in this annex.



# **Table 9.22-14. Status of Previous Mitigation Actions**

Project Name	Hazard(s) Addressed	Responsible Party	Brief Summary of the Original Problem and the Solution (Project)	Status (In Progress, Ongoing, No Progress, Complete)	Evaluation of Success (if complete)		Next Steps 1. Project to be included in 2020 HMP or Discontinue 2. If including action in the 2020 HMP, revise/reword to be more specific (as appropriate). 3. If discontinue, explain why.
Replace undersized culvert in Town of	Flood	Town	Flooding occurs on Baxter Mill Road due to an undersized culvert	No progress	Cost Level of Protection Damages Avoided; Evidence of		1. Include in the 2020 HMP, as Action 2020- Ischua-001 2. 3.
	Replace undersized culvert in Town of	Project Name  Replace undersized culvert in Town of	Project Name  Replace undersized culvert in Town of  Responsible Party  Responsible Party  Rown Town	Project Name  Project Name  Replace undersized culvert in  Responsible Party Town  Responsible Party The Solution (Project)  Responsible Party The Solution (Project)  Town Flooding occurs on Baxter Mill Road due to an undersized culvert	Project Name  Responsible Party  Responsible Party  Responsible Party  Responsible Party  Replace undersized culvert in Town of  Replace In Progress, Ongoing, No Progress, Complete)  Replace undersized culvert in Town of	Project Name  Responsible Party  Responsible Party  Responsible Party  Responsible Party  Flooding occurs on Baxter Mill Road due to an undersized culvert  Town of  Replace Solution (Project)  Responsible Party  Flooding occurs on Baxter Mill Road due to an undersized culvert  Flooding occurs on Baxter Mill Road due to an undersized culvert  Evidence of	Project Name  Responsible Party  Flooding occurs on Baxter Mill Road due to an undersized culvert  Town of  Replace Undersized Culvert  Town of  Responsible Party  Flooding occurs on Baxter Mill Road due to an undersized culvert  Town of  Responsible Party  Flooding occurs on Baxter Mill Road due to an undersized culvert  Replace Undersized Culvert  Flooding occurs on Baxter Mill Road due to an undersized culvert  Replace Undersized Culvert  Flooding occurs on Baxter Mill Road due to an undersized culvert  Replace Undersized Culvert  Flooding occurs on Baxter Mill Road due to an undersized culvert  Flooding occurs on Baxter Mill Road due to an undersized culvert  Replace Undersized Culvert  Flooding occurs on Baxter Mill Road due to an undersized culvert  Flooding occurs on Baxter Mill Road due to an undersized culvert



# Completed Mitigation Initiatives Not Identified in the Previous Mitigation Strategy

The Town of Ischua has identified the following mitigation projects/activities that have also been completed but were not identified in the previous mitigation strategy in the 2014 Plan:

None identified

## **Proposed Hazard Mitigation Initiatives for the Plan Update**

The Town of Ischua participated in a mitigation action workshop in September 2020 and was provided the following FEMA publications to use as a resource as part of their comprehensive review of all possible activities and mitigation measures to address their hazards: FEMA 551 'Selecting Appropriate Mitigation Measures for Floodprone Structures' (March 2007) and FEMA 'Mitigation Ideas – A Resource for Reducing Risk to Natural Hazards' (January 2013).

Table 9.22-15 summarizes the comprehensive range of specific mitigation initiatives the Town of Ischua would like to pursue in the future to reduce the effects of hazards. Some of these initiatives may be previous actions carried forward for this plan update. These initiatives are dependent upon available funding (grants and local match availability) and may be modified or omitted at any time based on the occurrence of new hazard events and changes in municipal priorities. Both the four FEMA mitigation action categories and the six CRS mitigation action categories are listed in the table below to further demonstrate the wide-range of activities and mitigation measures selected.

As discussed in Section 6, 14 evaluation/prioritization criteria are used to complete the prioritization of mitigation initiatives. For each new mitigation action, a numeric rank is assigned (-1, 0, or 1) for each of the 14 evaluation criteria to assist with prioritizing your actions as 'High', 'Medium', or 'Low.' The table below summarizes the evaluation of each mitigation initiative, listed by Action Number.

Table 9.22-16 provides a summary of the prioritization of all proposed mitigation initiatives for the Plan update.



# **Table 9.22-15. Proposed Hazard Mitigation Initiatives**

2020- Ischua- 001	Project Name Replace undersized culvert in Town of	Goals Met 1	Hazard(s) to be Mitigated Flood, Severe Storm	Description of Problem and Solution  Problem: Culvert on Baxter Mill Road is undersized and needs to be replaced. Flooding occurs during heavy	Critical Facility (Yes/No)	None None	Estimated Timeline Within 5 years	Lead Agency Engineer, Town Highway Department	Estimated Costs \$10,000 per culvert	Estimated Benefits Reduction in culvert damages and flood risk	Potential Funding Sources HMGP, BRIC, CHIPS, town	High High	Mitigation Category	CRS Category
	Ischua on Baxter Mill Rd			rain events.  Solution: The town will replace and upsize the repetitively damaged/undersized culvert following an engineering study to determine the appropriate size upgrades.							budget			
2020- Ischua- 002	Protect Ischua Town Barn to the 0.2% annual chance flood event	1	Flood	Problem: The Town Barn is in the special flood hazard area and vulnerable to flooding. Critical facilities must be protected to the 0.2% annual chance flood event.  Solution: The town will conduct a feasibility assessment to determine what additional floodproofing measures are needed at the Town Barn to protect it to the 0.2% annual chance flood event. Options include:  •Elevation of facility •Floodproofing of facility •Mobile flood barriers Once the most cost-effective option is identified, the town will carry out the option.	Yes	None	Within 5 years	Engineer, Facility manager	TBD by feasibility assessment	Ensures continuity of operations of Town Barn	FEMA HMGP, BRIC, USDA Community Facilities Grant Program, EMPG, town budget	High	SIP	PP
2020- Ischua- 003	Updated FIRMs	1,3	Flood	Problem: FIRMs are outdated and may not accurately display flood risk.  Solution: The town will work with FEMA to update flood hazard mapping for the town	No	None	Within 5 years	FEMA, Cattaraugus County Soil and Water, Town Administration	\$50,000	Best available flood mapping established	County budget, FEMA	High	LPR	PR
	Update Flood Damage	2	Flood	<b>Problem</b> : The Town of Ischua needs an updated	No	None	Within 6 months	Town Board	<\$100	Meet NFIP requirements,	Town budget	High	LPR	PR



# **Table 9.22-15. Proposed Hazard Mitigation Initiatives**

Project Number	Project Name Prevention	Goals Met	Hazard(s) to be Mitigated	Description of Problem and Solution flood damage prevention	Critical Facility (Yes/No)	EHP Issues	Estimated Timeline	Lead Agency	Estimated Costs	Estimated Benefits buildings	Potential Funding Sources	Priority	Mitigation Category	CRS Category
Ischua- 004	Ordinance			ordinance Solution: The town will develop and adopt a flood damage prevention ordinance						built to a higher standard.				
2020- Ischua- 005	Floodplain Administrator to attend training on floodplain management	3	Flood	Problem: Floodplain Managers require training. Those responsible for floodplain management are lacking in their knowledge of required duties.  Solution: The town will work with the county to obtain/host training and certification for floodplain managers.	No	None	Within 5 years	Cattaraugus County Emergency Management/Cattaraugus County Codes Department	\$3,000	Certified floodplain managers trained Floodplain management improved.	County budget	High	LPR	PR
2020- Ischua- 006	Wildfire Outreach	3	Wildfires	Problem: Additional public education on wildfire risk is needed.  Solution: The town will develop an outreach program to educate the public about wildfires and provide information to residents, business owners, and organizations about what they can do to prevent their structures from wildfires	No	None	1 year	Town board	\$4,000	Public educated and better prepared and protected from hazards	Town budget	High	EAP	PI
2020- Ischua- 007	Update the Emergency Operations Plan	2	All Hazards	Problem: The town has an outdated emergency operation plan.  Solution: The town will update the town's emergency operation plan.	No	None	Within 1 year	County, Town OEM	<\$100	EOP updated	Town budget	High	LPR	ES
2020- Ischua- 008	Update Building Codes	2	All Hazards	Problem: The town has outdated building codes.  Solution: The administration will update the town's building codes.	No	None	Within 1 year	County, town administration	<\$100	Building Codes to provide standards to protect	Municipal Budget	High	LPR	PR



#### **Table 9.22-15. Proposed Hazard Mitigation Initiatives**

Project Number	Project Name	Goals Met	Hazard(s) to be Mitigated	Description of Problem and Solution	Critical Facility (Yes/No)	EHP Issues	Estimated Timeline	Lead Agency	Estimated Costs	Estimated Benefits	Potential Funding Sources	Priority	Mitigation Category	CRS Category
										buildings				i [
		1								from hazards		I		1

#### Notes:

Not all acronyms and abbreviations defined below are included in the table.

<u>Acronym</u>	ns and Abbreviations:	<u>Potenti</u>	al FEMA HMA Funding Sources:	Timeline:
CAV	Community Assistance Visit	FMA	Flood Mitigation Assistance Grant Program	The time required for completion of the project upon
CRS	Community Rating System	HMGP	Hazard Mitigation Grant Program	implementation
DPW	Department of Public Works	BRIC	Building Resilient Infrastructure and Communities	<u>Cost:</u>
EHP	Environmental Planning and Historic Preservation			The estimated cost for implementation.
<i>FEMA</i>	Federal Emergency Management Agency			Benefits:
FPA	Floodplain Administrator			A description of the estimated benefits, either quantitative
HMA	Hazard Mitigation Assistance			and/or qualitative.
Med.	Medium			, .
N/A	Not applicable			

#### Critical Facility:

NFIP

**OEM** 

Yes 
Critical Facility located in 1% floodplain

National Flood Insurance Program

Office of Emergency Management

#### Mitigation Category:

- Local Plans and Regulations (LPR) These actions include government authorities, policies or codes that influence the way land and buildings are being developed and built.
- Structure and Infrastructure Project (SIP) These actions involve modifying existing structures and infrastructure to protect them from a hazard or remove them from a hazard area.
   This could apply to public or private structures as well as critical facilities and infrastructure. This type of action also involves projects to construct manmade structures to reduce the impact of hazards.
- Natural Systems Protection (NSP) These are actions that minimize damage and losses, and also preserve or restore the functions of natural systems.
- Education and Awareness Programs (EAP) These are actions to inform and educate citizens, elected officials, and property owners about hazards and potential ways to mitigate them. These actions may also include participation in national programs, such as StormReady and Firewise Communities

#### CRS Category:

• Preventative Measures (PR) - Government, administrative or regulatory actions, or processes that influence the way land and buildings are developed and built. Examples include planning and zoning, floodplain local laws, capital improvement programs, open space preservation, and storm water management regulations.





- Property Protection (PP) These actions include public activities to reduce hazard losses or actions that involve (1) modification of existing buildings or structures to protect them from a hazard or (2) removal of the structures from the hazard area. Examples include acquisition, elevation, relocation, structural retrofits, storm shutters, and shatter-resistant glass.
- Public Information (PI) Actions to inform and educate citizens, elected officials, and property owners about hazards and potential ways to mitigate them. Such actions include outreach projects, real estate disclosure, hazard information centers, and educational programs for school-age children and adults.
- Natural Resource Protection (NR) Actions that minimize hazard loss and also preserve or restore the functions of natural systems. These actions include sediment and erosion control, stream corridor restoration, watershed management, forest and vegetation management, and wetland restoration and preservation.
- Structural Flood Control Projects (SP) Actions that involve the construction of structures to reduce the impact of a hazard. Such structures include dams, setback levees, floodwalls, retaining walls, and safe rooms.
- Emergency Services (ES) Actions that protect people and property during and immediately following a disaster or hazard event. Services include warning systems, emergency response services, and the protection of essential facilities



**Table 9.22-16. Summary of Prioritization of Actions** 

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technical	Political	Legal	Fiscal	Environmental	Social	Administrative	Multi-Hazard	Timeline	Agency Champion	Other Community Objectives	Total	High / Medium / Low
2020- Ischua-001	Replace undersized culvert in Town of Ischua on Baxter Mill Rd	0	1	1	1	1	1	0	1	1	1	1	0	1	1	11	High
2020- Ischua-002	Protect Ischua Town Barn to the 0.2% annual chance flood event	1	1	1	1	1	1	0	1	1	1	0	0	1	1	11	High
2020- Ischua-003	Updated FIRMs	0	1	1	1	1	1	1	1	1	1	0	1	1	1	12	High
2020- Ischua-004	Update Flood Damage Prevention Ordinance	0	1	1	1	1	1	1	1	1	1	0	1	1	1	12	High
2020- Ischua-005	Floodplain Administrator to attend training on floodplain management	1	1	1	1	1	1	1	1	1	1	0	1	1	1	13	High
2020- Ischua-006	Wildfire Outreach	1	1	1	1	1	1	1	1	1	1	0	1	1	1	13	High
2020-Ischua-007	Update the Emergency Operations Plan	0	1	1	1	1	1	1	1	1	1	0	1	1	1	12	High
2020-Ischua-008	Update Building Codes	0	1	1	1	1	1	1	1	1	1	0	1	1	1	12	High

Note: Refer to Section 6, which conveys guidance on prioritizing mitigation actions. Low (0-4), Medium (5-8), High (9-14).



# 9.22.8 Proposed Mitigation Action Types

The table below indicates the range of proposed mitigation action categories.

Table 9.22-17. Analysis of Mitigation Actions by Hazard and Category

		FE	MA		CRS								
Hazard	LPR	SIP	NSP	EAP	PR PP PI NR SP ES								
Flood	X	X		X	X	X			X	X			
Landslide	X				X					X			
Severe Storm	X	X			X				X	X			
Severe Winter Storm	X				X					X			
Utility Failure	X				X					X			
Wildfire	X			X	X		X			X			

Note: Section 6 (Mitigation Strategy) provides for an explanation of the mitigation categories.

# 9.22.9 Staff and Local Stakeholder Involvement in Annex Development

The Town of Ischua followed the planning process described in Section 3 (Planning Process) in Volume I of this plan update. This annex was developed over the course of several months with input from many town departments, including: The Town Supervisor, Highway Superintendent, and Clerk. The Town Supervisor represented the community on the Cattaraugus County Hazard Mitigation Plan Planning Partnership and supported the local planning process requirements by securing input from persons with specific knowledge to enhance the plan. All departments were asked to contribute to the annex development through reviewing and contributing to the capability assessment, reporting on the status of previously identified actions, and participating in action identification and prioritization.

Additional documentation on the municipality's planning process through Planning Partnership meetings is included in Section 3 (Planning Process) and Appendix C (Meetings).

#### 9.22.10 Hazard Area Extent and Location

Hazard area extent and location maps have been generated for the town that illustrates the probable areas impacted within the municipality. These maps are based on the best available data at the time of the preparation of this plan and is considered to be adequate for planning purposes. The maps have only been generated for those hazards that can be clearly identified using mapping techniques and technologies, and for which the town has significant exposure. The maps are illustrated below.



Figure 9.22-1. Town of Ischua Hazard Area Extent and Location Map 1

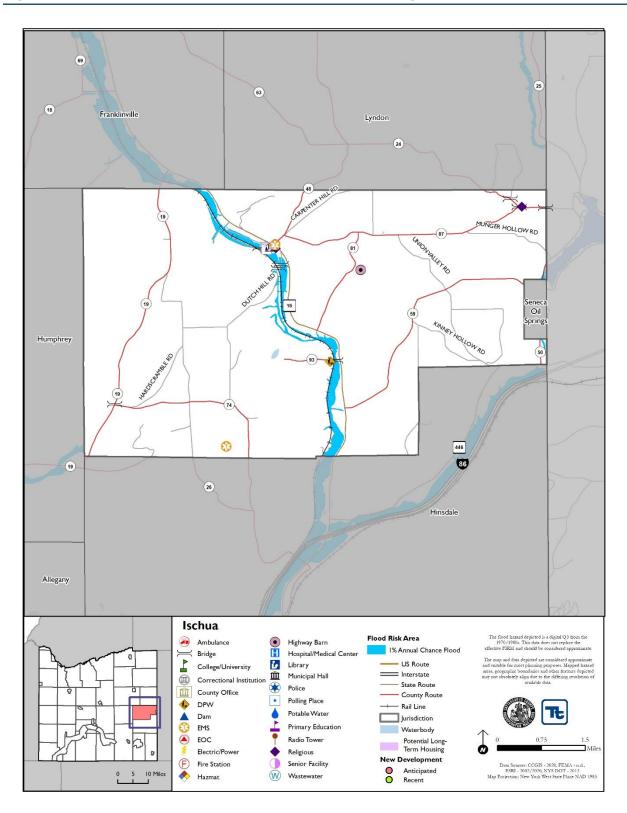
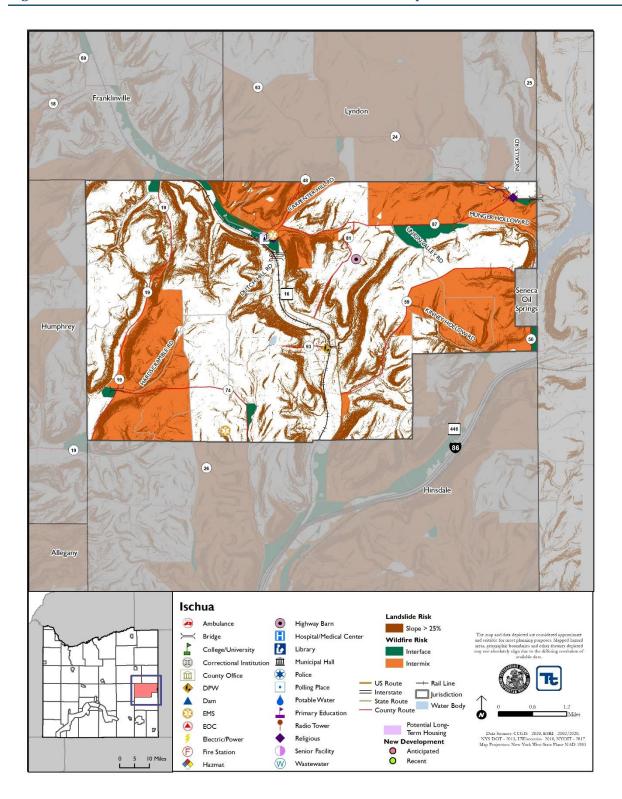




Figure 9.22-2. Town of Ischua Hazard Area Extent and Location Map 2





		Town of Ischua A	ctio	on Worksheet									
Project Name:	Replace	undersized culvert in	Tow	n of Ischua on Baxter Mill R	d								
Project Number:	2020- Iso	chua-001											
Risk / Vulnerability													
Hazard(s) of Concern:	Flood, Se	evere Storm											
Description of the	The culv	ert on Baxter Mill Ro	ad is	s undersized and needs to be	replaced. Flooding occurs								
Problem:	during he	eavy rain events.											
Action or Project Intended	for Imple	· Implementation											
Description of the				he repetitively damaged/unde	ersized culvert following an								
Solution:		ing study to determine	e the	appropriate size upgrades.									
Is this project related to a Facility?	Critical	Critical Yes No No No											
Is this project related to a	Critical												
Facility located within the		Yes 🗌		No 🖂									
Flood Hazard Area?													
(If yes, this project must intend to	o protect th	protect the 0.2%-year flood event or the actual worse case damage scenario, whichever is greater)											
Lovel of Duoto stion.		N/A	Es	timated Benefits	Reduction in culvert								
Level of Protection:		N/A	(lo	osses avoided):	damages and flood risk								
Useful Life:		30 years	Go	oals Met:	1								
Estimated Cost:	\$10,	,000 per culvert	M	itigation Action Type:	Structure and Infrastructure								
Plan for Implementation													
Prioritization:	High			esired Timeframe for aplementation:	Within 5 years								
Estimated Time Required for Project	1 year			otential Funding ources:	HMGP, BRIC, CHIPS, town budget								
Implementation:													
Responsible		, Town Highway		ocal Planning	Hazard Mitigation,								
Organization:	Departm	ent		echanisms to be Used in	Stormwater Management								
5			ln	plementation if any:									
Three Alternatives Conside	red (incl			P 10 .									
		Action		Estimated Cost	Evaluation								
Alternatives:		No Action		\$0	Problem continues.								
Aiternatives:		Remove road		\$20,000	Roadway cannot be removed								
	Reloca	te road to another		\$50,000	Roadway will still need to								
Progress Report (for plan n	naintonar	location			cross stream, costly								
	namilenai	icej											
Date of Status Report:													
Report of Progress:													
Update Evaluation of the Problem and/or Solution:													



Action Worksheet						
Project Name:	Replace undersized culvert in Town of Ischua on Baxter Mill Rd					
Project Number:	2020- Ischua-001					
	Numeric Rank	Provide brief rationale for numeric rank when				
Criteria	(-1, 0, 1)	appropriate				
Life Safety	0					
Property Protection	1	Project will protect roadway from flooding, culvert damages				
Cost-Effectiveness	1					
Technical	1					
Political	1					
Legal	1	The town has the legal authority to complete the project.				
Fiscal	0	Project requires funding support.				
Environmental	1					
Social	1					
Administrative	1					
Multi-Hazard	1	Severe Storm, Flood				
Timeline	0	Within 5 years				
Agency Champion	1	Engineer, Highway Department				
Other Community Objectives	1					
Total	11					
Priority (High/Med/Low)	High					



		Town of Ischua A	Action	Worksheet		
Project Name:	Protect Ischua Town Barn to the 0.2% annual chance flood event					
Project Number:	2020- Ischua-002					
Risk / Vulnerability	ı					
Hazard(s) of Concern:	Flood					
Description of the Problem:	The Town Barn is in the special flood hazard area and vulnerable to flooding. Critical facilities must be protected to the 0.2% annual chance flood event.					
Action or Project Intended	for Imple	mentation				
Description of the Solution:	The town will conduct a feasibility assessment to determine what additional floodproofing measures are needed at the Town Barn to protect it to the 0.2% annual chance flood event. Options include:  •Elevation of facility •Floodproofing of facility •Mobile flood barriers Once the most cost-effective option is identified, the town will carry out the option.					
Is this project related to a Facility?				No 🗆		
Is this project related to a Critical Facility located within the Special Flood Hazard Area?		Yes 🖂		No 🗆		
(If yes, this project must intend t	o protect th	ne 0.2%-year flood even	nt or th	ne actual worse case damage	scenario, whichever is greater)	
Level of Protection:	0.2% annual chance flood			mated Benefits ses avoided):	Ensures continuity of operations of Town Barn	
Useful Life:	TBD by feasibility assessment			ls Met:	1	
Estimated Cost:	TBD by	TBD by feasibility		igation Action Type:	Structure and Infrastructure Project	
Plan for Implementation					,	
Prioritization:	High			ired Timeframe for llementation:	Within 5 years	
Estimated Time Required for Project Implementation:	1 year		Potential Funding Sources:		FEMA HMGP, BRIC, USDA Community Facilities Grant Program, Emergency Management Performance Grants (EMPG) Program, town budget	
Responsible Organization:	Engineer, Facility manager		Med	al Planning chanisms to be Used in blementation if any:	Hazard Mitigation, Emergency Management	
Three Alternatives Conside	ered (inch	uding No Action)				
		Action		Estimated Cost	Evaluation	
	No Action			\$0	Problem continues.	
Alternatives:	Relocate Town Barn			N/A	Not possible	
	Build levee around facility			N/A	No space for full levee system	
Progress Report (for plan n	naintenar	ice)				
Date of Status Report:						
Report of Progress:						
Update Evaluation of the Problem and/or Solution:						



Action Worksheet					
Project Name:	Protect Ischua Town Barn to the 0.2% annual chance flood event				
Project Number:	2020- Ischua-002				
Criteria	Numeric Rank (-1, 0, 1)	Provide brief rationale for numeric rank when appropriate			
Life Safety	1	Project will protect critical services of Town Barn			
Property Protection	1	Project will protect Town Barn from flood damage.			
Cost-Effectiveness	1				
Technical	1				
Political	1				
Legal	1	The town has the legal authority to complete the project.			
Fiscal	0	Project requires funding support.			
Environmental	1				
Social	1				
Administrative	1				
Multi-Hazard	0	Flood			
Timeline	0	Within 5 years			
Agency Champion	1	Engineer, Facility Manager			
Other Community Objectives	1	Protection of critical services			
Total	11				
Priority (High/Med/Low)	High				